

Tampa-Hillsborough County Expressway Authority
Minutes of the August 24, 2026, Board Meeting
1104 E. Twiggs Street
Tampa, FL 33602

The Tampa-Hillsborough County Expressway Authority held a public meeting at 1:30 p.m. on August 24, 2026, at THEA Headquarters, 1104 E. Twiggs Street in Tampa Florida. The following were present:

BOARD:

Vincent Cassidy, Chairman
Bennett Barrow, Vice Chairman
L.K. Nantham, Member

Commissioner Boles, Member
Mayor Castor, Member

STAFF:

Greg Slater
Amy Lettelleir
Jeff Seward
Raul Rosario
Greg Deese
Shari Callahan
Bob Frey
Charlene Varian
Chaketa Mister
Brian Ramirez

Anna Quinones
Szabina Szenassy
Kim Listemann
Frederick Pekala
Krishna Rentala
Manny Flores
Brian McElroy
Mike Valdes
Julie Aure

OTHERS:

Scott Jacobsen, Seacoast Bank
Brent Wilder, PFM
Mary Brooks, Quest
Alex Bourne, RS&H
Amy AlBouari, Weris, Inc.
Morgan Bouchard, Prime AE
Tom Delaney, Atkins Realis
Hiren Patel, PGA
Swapnil Chogle, Volkert
Rick Langlass, RS&H
Sally Dee, Playbook
Jonathan Tursky, TransCore
Tony Caruso, EXP
David Hubbard, EXP

Brannan Anderson, KCA
Erin Lawson, KCA
Jason Dahlvik, Lochner
Corey Bloxam, DRMP
Len Becker, HNTB
John Generalli, Wells Fargo
Nick Provenzo, Kimley Horn
Christina Matthews, WSP
Hida Hilferding, DRMP
Rick Patterson, Raymond James
Pavan Paiavula, DRMP
Laura Crouch, SSCP PIO
Frank Leto, JP Morgan
Stefanie McQueen, HDR

Commissioner Hung Mai, FTC
Andy Gregg, Kimley Horn
Sarah Lesch, Playbook

Sisinnio Concas, CUTR
Avery Fuedo, Playbook

Call to Order and Pledge of Allegiance – Chairman Cassidy called the meeting to order at 1:30 p.m. followed by the Pledge of Allegiance.

Public Input/Public Presentations – FTC Commissioner Mai addressed the board and congratulated Board members and THEA leadership and staff on a very strong year. He noted that THEA continues to demonstrate strong fiscal management, excellent stewardship of its assets, and a clear commitment to the future of the Tampa Bay region.

He pointed out that THEA met 11 of 13 FTC performance measures. Core performance of the Selmon was very strong. THEA met its debt-service covenant requirements and bond-rating performance measure.

Commissioner Mai added that he is particularly impressed with THEA's financial position and pointed to the strong indicators of financial health and sound management. He commented on THEA's Work Program, which includes more than \$767M in capital investments, with 82% dedicated to infrastructure construction.

He recognized THEA's commitment to the community, highlighting the Selmon Greenway and the award-winning Deputy John Kotfila Jr. Memorial Dog Park, as well as THEA's collaborative work with FDOT District 7, Hillsborough County, the City of Tampa, Tampa International Airport, Port Tampa Bay, and the TPO.

Finally, Commissioner Mai observed THEA as a financially strong, well-managed, forward-looking organization that is taking care of its system while investing wisely in Tampa Bay's future.

Chairman Cassidy thanked Commissioner Mai for taking the time from his busy schedule to address the Board and

Consent Agenda

- 1. Approval of the Minutes of the June 22, 2026, Board Meeting**
- 2. Approval of Board Member Travel – IBTTA – September 24-27 - Montreal - \$6,500**
- 3. Approval of 2027 Board Meeting and Workshop Dates**

Chairman Cassidy requested a motion to approve the consent agenda. Mr. Barrow moved approval, seconded by Commissioner Boles. The motion passed unanimously.

Discussion/Action Items

A. Office of Infrastructure – Greg Deese, Director

- 1. East Mainline Toll Gantry CEI Services - EXP**

Mr. Deese presented a task to provide Construction Engineering and Inspection (CEI) services during construction of the East Mainline Toll Gantry and Civil Site project.

He requested the Board to authorize the Executive Director to execute a task order with EXP, in the amount of \$773,075, from the capital budget, to provide CEI services for construction of the East Mainline Toll Gantry and Civil Site project.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Commissioner Boles. The motion passed unanimously.

2. Whiting Street Project Water Quality Treatment Credits – National Stormwater Trust

Mr. Deese presented an agreement with National Stormwater Trust to reserve water quality treatment credits for the Whiting Street Improvement Project. He noted that the credits will be used to satisfy Southwest Florida Water Management District (SWFWMD) water quality treatment requirements and support project permitting.

He requested the Board to authorize the Executive Director to execute an agreement with National Stormwater Trust and place a deposit in the amount of \$581,703 for future water quality treatment credits.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Commissioner Boles. The motion passed unanimously.

3. US 301 Enhanced Public Outreach – Quest

Next, Mr. Deese presented a task to provide community engagement, stakeholder outreach, and public awareness services in support of the US 301 Project Development and Environment (PD&E) Study beyond the standard public involvement activities included in the existing PD&E scope.

He requested the Board to authorize the Executive Director to execute a task order with Quest in the amount of \$95,325 from the capital budget to provide enhanced public outreach services for the US 301 Project.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Commissioner Boles.

Commissioner Boles asked if the outreach for this project includes Spanish language options. Mr. Slater noted that the outreach is just getting started. Commissioner Boles inquired about the type of outreach THEA has planned. Mr. Slater discussed several methods, including pop-up meetings and digital outreach, and noted that a more formal plan is forthcoming.

The motion passed unanimously.

4. South Selmon Capacity Project Communications Support – Playbook Public Relations

Mr. Deese discussed the need to initiate a task with Playbook Public Relations to provide communications and public outreach support services for the South Selmon Capacity Project.

Action: Request the Board to authorize the Executive Director to execute a task order with Playbook Public Relations in the amount of \$189,800 from the capital budget to provide communications support services for the South Selmon Capacity Project.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Commissioner Boles. The motion passed unanimously.

5. Stormwater Management Facilities Rehabilitation Design – RK&K

Mr. Deese presented a task to provide design services for a capital improvement project intended to restore the operational effectiveness of legacy stormwater management facilities along the Selmon Expressway.

He requested the Board to authorize the Executive Director to execute a task order with RK&K in the amount of \$74,998 from the capital budget to provide design services for the Stormwater Management Facilities Rehabilitation Project.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Commissioner Boles. The motion passed unanimously.

6. Purchase of Agency Vehicles

Finally, Mr. Deese presented a request to purchase two agency vehicles to support THEA staff in field operations, infrastructure inspections, construction and maintenance oversight, maintenance support for ITS and REL operations, incident response, and project management activities.

He requested the Board to authorize the Executive Director to purchase two new agency vehicles, a Ford F-150 from Myers Auto Group in the amount of \$63,016, and a Ford F-250 from Alan Jay Fleet Sales in the amount of \$70,750 for a total of \$133,766 from the Capital Budget.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Commissioner Boles. The motion passed unanimously.

B. Toll Technology and Customer Experience – Raul Rosario, Director

1. Operational Back Office System (OBOS) Testing and post-implementation support with the SunPass Back Office (CCSS) – Florida’s Turnpike Enterprise (FTE)

Mr. Rosario presented a task to support full testing of all transactional information between THEA's new OBOS and the CCSS and to obtain post-implementation support from the CCSS.

He requested the Board to authorize the Executive Director to execute a task order with FTE in the amount of \$110,436 from the capital budget to support system testing and post-implementation support services for THEA's OBOS Project.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Chris Boles. The motion passed unanimously.

C. Legal – Amy Lettelleir, Chief Legal Officer

1. Approval of Tampa-Hillsborough County Expressway Authority Interlocal Agreement with the Santa Rosa County Tax Collector's Office

Ms. Lettelleir presented an Interlocal Agreement with Santa Rosa County Tax Collector's Office to allow customers to pay THEA tolls to the Santa Rosa County Tax Collector's office for the release of registration holds and to provide the procedures for remittance and reporting between parties.

She requested the Board to authorize THEA's Chairman to execute an Interlocal Agreement with the Santa Rosa County Tax Collector's Office.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Nantham. The motion passed unanimously.

2. Approval of the Evaluation Committee's Shortlist for General Engineering Consultant (GEC) Services

Ms. Lettelleir presented the Evaluation Committee's recommended shortlist of General Engineering Consultants.

Firm	Ranking
HNTB	91.67
KCA	89.00
Lochner	87.33
Kimley Horn	87.33

She requested the Board to approve the Evaluation Committee's recommended shortlist and authorize and direct staff to begin the interview process with the four top-ranked firms.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Commissioner Boles.

Before the vote, Mr. Nantham submitted Form 8B – Memorandum of Voting Conflict for County, Municipal, and Other Local Public Officers, and he recused himself from the vote. See attached Form 8B.

The motion passed unanimously.

D. Chairman – Vincent Cassidy

1. Acceptance of Board Member Executive Evaluations

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Commissioner Boles. The motion passed unanimously.

V. Staff Reports

A. Budget & Finance – Jeff Seward, Chief Financial Officer

Mr. Seward presented the FY2026 unaudited budget to actual report. He stated this includes no accruals, no write-offs, no expense adjustments and that the final audited financials will come back to the Board in January 2027 with the ACFR.

Toll revenues were right on expectations, other revenues higher due to rental property for the Gasparilla Music Festival and increased parking revenues. Investments were due to higher cash in bank amounts based on pushed out CIP cash flows, specifically the South Selmon Capacity project.

Mr. Seward presented an overview of expenditures:

Toll Operations: higher than budget due to Florida Turnpike credit card fees

Maintenance and Operations:

Roadway Maintenance Consultant – additional spent was to support the increased frequency of the MRP inspections and coordination efforts with FDOT

ITS Maintenance Support – The increase in ITS Maintenance Support centered around increased needs for the REL gate system operations and troubleshooting assistance.

Permitting – there was an uptick in permits with higher complexity than in years past, causing additional GEC review that is not typical for THEA permits.

Tolls Support – additional T&R analyses were conducted due to downtown developments

Data Collection – the increases in this GL are related to data collection efforts in near miss detection and performance planning.

Strategic Planning – additional resources not originally included in the budget were needed to create the Vision 2036 plan

Information Technology:

Lower due to completion of prior cyber-security audit finding and reassessed cyber-security audit needs moving those activities into FY27

The Chairman asked for clarity on why cyber-security efforts would not be completed citing the importance. Mr. Garrett explained that it wasn't that the efforts are not needed but rather pushed into the next FY as many prior cyber-security audit findings had been completed.

Finally, Mr. Seward reported that capital was underspent due to a slower projected South Selmon Capacity cashflow, RTCS contract award being delayed and several other projects were deferred or started later than projected.

B. Office of Infrastructure – *Greg Deese, Director*

Mr. Deese provided an update on the South Selmon Capacity Project. The project is on schedule and on budget. He pointed out the progress on the design, including viaduct foundations, MacDill foundations, and viaduct substructure. Construction progress to date includes site preparation, production foundations and toll site preparation.

Finally, Mr. Deese showed some before and after photos of the now completed East Toll Plaza building renovations.

C. Toll Technology & Customer Experience – *Raul Rosario, Director*

Mr. Rosario noted that the month of July has a slight decrease in overall transactions from the same time last year, and overall, monthly transactions are down by .8%. Of the 6,640,231 transactions in July, 67% were prepaid and 33% postpaid.

Chairman Cassidy asked about the SunPass campaign. Mr. Rosario reported that another seven thousand emails went out of which about 10% responded and they now have SunPass accounts.

Mr. Rosario also provided an answer to a question the Chairman asked during the last Board meeting regarding the 732,000 transactions and how many cars generated those transactions. Mr. Rosario reported that the 732,000 transactions reported last month equate to 326,189 two-axle vehicles at the West Mainline with another 15,077 vehicles with three or more axles, which brings the total to 341,266 unique vehicles.

“Chairman Cassidy asked for the period of time that the 732,325 transactions on the West Extension occurred. Mr. Rosario noted it was for the Month of May. The Chairman was particularly interested in how many cars that number represents and commented on how it far exceeds projections.

Finally, Mr. Rosario responded to a question Commissioner Boles asked during the June meeting regarding out-of-state postpaid transactions and noticed that Indiana ranked 3rd for fleet vehicles in that category. Commissioner Boles questioned whether there was a way to expand that to determine the type of fleet vehicles coming from all states. Mr. Rosario researched the question and observed activity by 3rd-party commercial fleet management providers, such as BestPass/Fleetwood and PrePass, that manage toll payments on behalf of trucking, service, and corporate vehicle fleets. He pointed out that these third-party fleet account providers help streamline toll payment processing and support revenue collection by consolidating payments from multiple toll agencies and their customers.

VI. Executive Reports

A. Executive Director – *Greg Slater, Executive Director*

1. Economic Impact Analysis Presentation – Sisinnio Concas – CUTR

Mr. Slater introduced Sisinnio Concas with CUTR to present the Economic Impact and Benefits of the Selmon Expressway System. Mr. Concas noted that THEA's strategic investments support key industries, increase mobility, improve safety, reduce business costs, and expand local business opportunities.

Since its inception, THEA's investments in the Selmon Expressway system and its ongoing operations have generated approximately \$2.1 billion in regional GDP. This represents significant growth from THEA's 2022 economic impact study, which reported \$1.6 billion in economic impact.

Beyond dollars, some of the study's findings demonstrate the value of time. According to the study, the Selmon Expressway saves the average commuter about 29 hours each year.

Some of the study's other findings include:

- Without the Selmon Expressway, congestion delays across the broader road network would increase by 27%, adding about 500,000 hours of additional delay every day as traffic shifts into surrounding local and arterial roads.
- For residents in the Selmon Expressway's primary service area, the expressway puts approximately 64,800 more jobs within a 30-minute commute, increasing the number of jobs they can reach by 15.2%.
- More than 16,700 businesses and nearly 170,000 jobs are located within one mile of the Selmon Expressway. About 90% of those businesses employ fewer than 20 people, reflecting the important role small businesses play throughout the corridor.

2. Director's Report

Mr. Slater reported on some of the major active construction projects currently underway. ITS Phased-Design-Build we made some technology decisions last week and we are working to implementation; For OBOS, we are completing the design phase and preparing for External Interface Testing with Florida Highway Safety and Motor Vehicles, Collections, and CCSS. For RTCS, we are fully executed with the TransCore contract and doing a kickoff in the next week or so.

A few weeks ago, THEA conducted its first consultant acquisition plan meeting where industry came in to hear about what we have hitting the street over the next year. Our Infrastructure and Procurement teams did a great job planning and executing this meeting. We had a packed room with an additional 100 or so participating online. The intended result is to encourage greater competition for all THEA projects hitting the market.

He noted his upcoming Autonomous Florida presentation for the Florida Chamber during which he will report on all THEA's technology focuses and how we are equipping our system as a next generation expressway.

Mr. Slater pointed out THEA's updated social media strategy designed to bring more personality into our content. Inspired in part by the airport, we are creating content that gives people a reason to follow and engage with THEA beyond traditional transportation updates. That engagement serves a larger communications purpose. By building an audience through fun, relevant content, we strengthen familiarity and trust with our customers. Then, when we need to communicate more complex information, whether it is construction impacts, traffic changes, or a major project update, we already have an engaged audience listening and have humanized the agency for greater connection. The early results show the strategy is working. In July, social impressions increased 92% to more than 60,500, while engagements jumped 113% to nearly 2,800. That means people are liking, commenting, and sharing our posts across THEA social platforms

Mr. Slater provided an update on the THEA Team:

Judith Villegas had her baby and is enjoying some much-deserved time away.

He welcomed Kim Listemann, THEA's new accounting and financial reporting manager. Kim is originally from Germany and moved to the US 13 years ago with her family. She has 28 years of accounting/finance experience in the private and public sectors. She comes to us from the Pinellas County Tax Collectors office, where she spent nine years.

Mr. Slater also welcomed Mike Valdez, THEA's new toll system manager. Mike comes to us with more than a decade of experience in tolling systems, networking, maintenance, and operations. For the past ten years, he has served

as a key vendor partner responsible for maintaining and managing the Lee Roy Selmon Expressway's tolling infrastructure, progressing from technical field leadership to Project Manager for the program. His deep knowledge of THEA's tolling environment, combined with his hands-on technical expertise and proven leadership, makes him uniquely positioned to support both THEA's current tolling operations and the successful implementation and operation of the Authority's next-generation tolling infrastructure.

Finally, Mr. Slater thanked the Board for their continued faith in the THEA team. None of our success is possible without each member of our team working together, along with our Board.

B. Chief Legal Officer – *Amy Lettelleir, Esq.*

No report.

C. Chairman – *Vincent Cassidy*

1. Upcoming Meetings

- Board Workshop – September 14, 2026 *Cancelled*
- Board Meeting – September 28, 2026
- Board Workshop – October 12, 2026
- Board Meeting – October 26, 2026

VII. Old Business – No old business.

VIII. New Business – No new business.

IX. Adjournment – With no further business, the meeting adjourned at 2:35 p.m.

APPROVED:  ATTEST: 
Chairman: Vincent J. Cassidy Vice Chairman: Bennett Barrow

FORM 8B MEMORANDUM OF VOTING CONFLICT FOR COUNTY, MUNICIPAL, AND OTHER LOCAL PUBLIC OFFICERS

LAST NAME—FIRST NAME—MIDDLE NAME Nandam, Lakshmikanth (LK)		NAME OF BOARD, COUNCIL, COMMISSION, AUTHORITY, OR COMMITTEE Tampa Hillsborough Expressway Authority	
MAILING ADDRESS 35423 Cohagen Trail		THE BOARD, COUNCIL, COMMISSION, AUTHORITY OR COMMITTEE ON WHICH I SERVE IS A UNIT OF:	
CITY Zephyrhills	COUNTY Pasco	☐ CITY ☐ COUNTY ☒ OTHER LOCAL AGENCY	
DATE ON WHICH VOTE OCCURRED 08/24/2026		NAME OF POLITICAL SUBDIVISION: Tampa	
		MY POSITION IS: ☐ ELECTIVE ☒ APPOINTIVE	

WHO MUST FILE FORM 8B

This form is for use by any person serving at the county, city, or other local level of government on an appointed or elected board, council, commission, authority, or committee. It applies to members of advisory and non-advisory bodies who are presented with a voting conflict of interest under Section 112.3143, Florida Statutes.

Your responsibilities under the law when faced with voting on a measure in which you have a conflict of interest will vary greatly depending on whether you hold an elective or appointive position. For this reason, please pay close attention to the instructions on this form before completing and filing the form.

INSTRUCTIONS FOR COMPLIANCE WITH SECTION 112.3143, FLORIDA STATUTES

A person holding elective or appointive county, municipal, or other local public office **MUST ABSTAIN** from voting on a measure which would inure to his or her special private gain or loss. Each elected or appointed local officer also **MUST ABSTAIN** from knowingly voting on a measure which would inure to the special gain or loss of a principal (other than a government agency) by whom he or she is retained (including the parent, subsidiary, or sibling organization of a principal by which he or she is retained); to the special private gain or loss of a relative; or to the special private gain or loss of a business associate. Commissioners of community redevelopment agencies (CRAs) under Sec. 163.356 or 163.357, F.S., and officers of independent special tax districts elected on a one-acre, one-vote basis are not prohibited from voting in that capacity.

For purposes of this law, a "relative" includes only the officer's father, mother, son, daughter, husband, wife, brother, sister, father-in-law, mother-in-law, son-in-law, and daughter-in-law. A "business associate" means any person or entity engaged in or carrying on a business enterprise with the officer as a partner, joint venturer, coowner of property, or corporate shareholder (where the shares of the corporation are not listed on any national or regional stock exchange).

ELECTED OFFICERS:

In addition to abstaining from voting in the situations described above, you must disclose the conflict:

PRIOR TO THE VOTE BEING TAKEN by publicly stating to the assembly the nature of your interest in the measure on which you are abstaining from voting; *and*

WITHIN 15 DAYS AFTER THE VOTE OCCURS by completing and filing this form with the person responsible for recording the minutes of the meeting, who should incorporate the form in the minutes.

APPOINTED OFFICERS:

Although you must abstain from voting in the situations described above, you are not prohibited by Section 112.3143 from otherwise participating in these matters. However, you must disclose the nature of the conflict before making any attempt to influence the decision, whether orally or in writing and whether made by you or at your direction.

IF YOU INTEND TO MAKE ANY ATTEMPT TO INFLUENCE THE DECISION PRIOR TO THE MEETING AT WHICH THE VOTE WILL BE TAKEN:

- You must complete and file this form (before making any attempt to influence the decision) with the person responsible for recording the minutes of the meeting, who will incorporate the form in the minutes. (Continued on page 2)

APPOINTED OFFICERS (continued)

- A copy of the form must be provided immediately to the other members of the agency.
- The form must be read publicly at the next meeting after the form is filed.

IF YOU MAKE NO ATTEMPT TO INFLUENCE THE DECISION EXCEPT BY DISCUSSION AT THE MEETING:

- You must disclose orally the nature of your conflict in the measure before participating.
- You must complete the form and file it within 15 days after the vote occurs with the person responsible for recording the minutes of the meeting, who must incorporate the form in the minutes. A copy of the form must be provided immediately to the other members of the agency, and the form must be read publicly at the next meeting after the form is filed.

DISCLOSURE OF LOCAL OFFICER'S INTEREST

I, Lakshmikanth Nandam, hereby disclose that on August 24, 20 26 :

(a) A measure came or will come before my agency which (check one or more)

- ☐ inured to my special private gain or loss;
- ☐ inured to the special gain or loss of my business associate, _____ ;
- ☐ inured to the special gain or loss of my relative, _____ ;
- ☐ inured to the special gain or loss of GFT Inc, by
whom I am retained; or
- ☐ inured to the special gain or loss of _____, which
is the parent subsidiary, or sibling organization or subsidiary of a principal which has retained me.

(b) The measure before my agency and the nature of my conflicting interest in the measure is as follows:

The item is front of board is shortlisting of a professional services contract, THEA's GEC. GFT Inc is part of a team that is proposed to be shortlisted.

If disclosure of specific information would violate confidentiality or privilege pursuant to law or rules governing attorneys, a public officer, who is also an attorney, may comply with the disclosure requirements of this section by disclosing the nature of the interest in such a way as to provide the public with notice of the conflict.

08/24/2026

Date Filed

Signature



NOTICE: UNDER PROVISIONS OF FLORIDA STATUTES §112.317, A FAILURE TO MAKE ANY REQUIRED DISCLOSURE CONSTITUTES GROUNDS FOR AND MAY BE PUNISHED BY ONE OR MORE OF THE FOLLOWING: IMPEACHMENT, REMOVAL OR SUSPENSION FROM OFFICE OR EMPLOYMENT, DEMOTION, REDUCTION IN SALARY, REPRIMAND, OR A CIVIL PENALTY NOT TO EXCEED \$10,000.