

Tampa-Hillsborough County Expressway Authority
Minutes of the June 22, 2026, Board Meeting
1104 E. Twiggs Street
Tampa, FL 33602

The Tampa-Hillsborough County Expressway Authority held a public meeting at 1:30 p.m. on June 22, 2026, at THEA Headquarters, 1104 E. Twiggs Street in Tampa Florida. The following were present:

BOARD:

Vincent Cassidy, Chairman
Bennett Barrow, Vice Chairman
Cody Powell, Secretary

L.K. Nantham, Member
Commissioner Boles, Member
Mayor Castor, Member

STAFF:

Greg Slater
Amy Lettelleir
Jeff Seward
Lisa Pessina
Raul Rosario
Greg Deese
Shari Callahan
Bob Frey
Charlene Varian
Chaketa Mister
Emma Antolinez

Brian Ramirez
Elizabeth Gray
Anna Quinones
Szabina Szenassy
Toni Atkinson
Frederick Pekala
Felipe Velasco
Krishna Rentala
Manny Flores
Rachel Lord
Julie Aure

OTHERS:

Sarah Lesch, Playbook
Kim McKenney, Arthur J. Gallagher
Steve Williams, Infotect
Edgardo Torres, TransCore
Steve Gordillo, WSP
Nick Harrison, ASI
Kevin Larcy, ASI
Joey Roselli, ASI
Ryan Aravind, Raymond James
Bret Wilder, PFM
Sharlene Lairscey, Quest
Alex Bourne, RS&H
Tamara Patterson, Jeffries
Len Becker, HNTB
Erin Lawson, KCA

Dean Grumbach, KCA
Morgan Reed, EXP
Tony Caruso, EXP
David Hubbard, EXP
Laura Crouch, PIO/Playbook
Jason Dahlvik, Lochner
John Generalli, Wells Fargo
Andrew Devenbeck, RBC
Lori Buck, Quest
Kim DeBosier, WGI
Frank Heck, Kimley Horn
Scarlett Sharpe, WSP
Michael Simon, KCI

Call to Order and Pledge of Allegiance – Chairman Cassidy called the meeting to order at 1:30 p.m. followed by the Pledge of Allegiance.

Public Input/Public Presentations – There were no public comments or presentations.

Discussion/Action Items – *Vince Cassidy Chairman*

Executive Director – *Greg Slater*

1. A Year in Review – Presentation

Mr. Slater updated the Board on THEA's accomplishments over the past twelve months, including:

- The asset maintenance contract, which has resulted in higher performance measures.
- The Selmon aesthetic plan, which carries the blue and white color scheme and applying it to the entire system.
- The South Selmon Capacity project, THEA's largest investment in agency history, will address growth and modernize the system.
- The Whiting Street Extension.
- The US 301 PD&E Study contract was awarded.
- The innovative asset management plan which uses a proactive approach to infrastructure stewardship.
- The building of a smarter system, resulting in THEA's largest ITS expansion in agency history, modernized toll operations, a strategic roadmap for expanding agencywide GIS capabilities, and strengthened cybersecurity.
- The Wrong-Way-Driving Detection system.
- The portable tolling gantry that will provide operational continuity.
- The I-4 FRAME project.
- Community-focused infrastructure.
- The Selmon Greenway – 12th Street Park, improving connectivity in the urban core.
- Activating spaces in the urban core to enhance the fabric of downtown.
- The partnership with the Tax Collectors' offices to streamline the customer experience.
- The USF-SE Bridge building competition.
- Investing in our partners through sponsorships and presentations.

Mr. Slater also reviewed the many awards and achievements over the past year.

Finally, he gave a quick summary of the FY27 Workplan that invests heavily in things that improve THEA's operations and enhance the customer experience. The Workplan:

- Fully funds and completes the SSC project.
- Fully funds and completes the Whiting Street Extension project.
- Fully funds and completes a refresh of Meridian Ave. and Brandon Pkwy.
- Refreshes the REL, repaints all our steel bridge components and applies the new aesthetic guidelines in the process.
- Completes the PD&E for the 301 Expressway Project.
- Starts the construction for Phase 1 of East Selmon and gets Phase 2 into the design Phase.
- Does a full analysis of the Downtown Viaduct to ensure investment needs over the next thirty plus years are minimal and integrates into the system around it in the downtown core.
- Fully equips our system with next generation of ITS technology.
- Fully integrates a next generation roadside toll system.
- Fully integrates a next generation operational back office.
- Invests in community spaces with 12th Street Park and the Meridian Health Trail.
- Activates our downtown real estate assets with a community focused development solution, along with mobility and connectivity centered transportation elements.
- Maintains our system at the newly established high asset standards, along with new signs, new line striping and a refreshed and enhanced drainage system.
- Continues to focus on being a lean organization with minimal growth.
- Grows appropriately with new positions in engineering, additional redundancy in finance, and an additional ITS field position.

Mr. Slater then turned the meeting over to Mr. Seward to review the Work Program and Budget.

Before Mr. Seward began, Chairman Cassidy observed that THEA is doing in one year what other organizations do in ten years and congratulated Mr. Slater and the team. He also requested one edit to the second to last bullet to clarify that the minimal growth is referring to the budget.

Mr. Nandam commented that in the six months he has been on the Board, he has observed and is impressed with the programmatic structure. He also noted his excitement about the Asset Management Program and is particularly impressed with the type of community enhancement projects THEA is bringing to the community.

Budget and Finance – Jeff Seward, Chief Financial Officer

1. Adoption of the THEA Work Program – Fiscal Year 2027

Mr. Seward presented a summary of the FY2027 Capital Work Program, which consists of preservation and enhancement projects that will increase the safety, operations, and reliability of THEA facilities. The Work Program includes the existing fiscal year, budget year, and four planning years.

He requested the Board to approve the FY2027 Capital Work Program.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

Mr. Cassidy asked if the Whiting Street Project is in Preservation in '28-'29.

Mr. Seward advised that the Whiting Street Project is under Enhancements.

The Chairman asked what the Preservation increases in '28-'29 are attributed.

Mr. Seward noted they are for cleaning and restaining the reversible express lanes, resurfacing Brandon Parkway.

The motion passed unanimously.

2. Adoption of Fiscal Year 2027 Operating, Maintenance and Administrative Budget

Mr. Seward provided an overview of the proposed FY2027 OM&A budget.

He continued, noting that pursuant to Section (3) of FS 189.016, Uniform Special District Accountability Act, THEA is obligated to adopt by Resolution its FY2027 budget.

Mr. Seward requested the Board to approve Resolution No. 682 adopting the FY2027 Annual Operating, Maintenance, and Administrative Budget. Hillsborough County Expressway Authority are hereby appropriated upon the terms and conditions set forth hereafter.

He read Resolution 682 into the record as follows:

Resolution 682 – A resolution of the Tampa-Hillsborough County Expressway Authority approving a budget; making appropriations for all operating, maintenance and administration expenses; making appropriations for replacement/renewal and enhancement/capacity capital improvement project expenses for the fiscal year beginning on July 1, 2026 and ending on June 30, 2027, prescribing the terms and conditions and provisions with respect to the items of appropriation and their payment; and providing an effective date.

WHEREAS, the Tampa-Hillsborough County Expressway Authority (the

“Authority”) is an agency of the State of Florida, established in 1963 pursuant to Chapter 348, Part II, Florida Statutes (the “Act”); and

***WHEREAS,** the Authority has previously adopted its Amendment and Restated Master Bond Resolution on November 19, 2012, as amended and supplemented from time to time (the "Master Bond Resolution")*

***WHEREAS,** the Authority has received a Revenue Sufficiency Certificate prepared by its Traffic Engineer who has determined that Net System Revenues are sufficient to meet the coverage requirements set forth in Section 5.07(B) of the Master Bond Resolution;*

***WHEREAS,** a line-item balanced budget has been developed pursuant to the requirements set-forth in FS 189.06(3), Uniform Special District Accountability Act;*

NOW, THEREFORE, BE IT RESOLVED BY THE GOVERNING BOARD OF THE TAMPA-HILLSBOROUGH COUNTY EXPRESSWAY AUTHORITY THAT:

***SECTION 1. BUDGET ADOPTION.** This Resolution shall be known as the Fiscal Year 2027 Budget Resolution of the Tampa-Hillsborough County Expressway Authority. Said Fiscal Year 2027 budget is summarized in the attachment hereto, labeled as “Exhibit A-1”. Said Fiscal Year 2027 budget is fully detailed in the Fiscal Year 2027 Adopted Budget and the line-item revenue and expenditure budgets, which collectively comprise the Adopted Budget of the Tampa-Hillsborough County Expressway Authority and all of which may be reviewed on the Authority’s website. The sums provided for in the Fiscal Year 2027 Adopted Budget for the Tampa-Hillsborough County Expressway Authority are hereby appropriated upon the terms and conditions set forth hereafter.*

***SECTION 2. EFFECTIVE DATE.** This Resolution shall take effect immediately upon its passage. This Resolution was approved and adopted by the Tampa-Hillsborough County Expressway Authority on June 22, 2026.*

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

Chairman Cassidy asked for clarification on the previous slide to confirm it represents 11 months of operations. Mr. Seward confirmed.

The motion passed unanimously.

Office of Infrastructure – Greg Deese, P.E., Director

1. South Selmon Capacity Project (SSCP) Intelligent Transportation System (ITS) Support – TransCore - \$124,640

Mr. Deese presented a task order request with TransCore for continued support during construction of the South Selmon Capacity Project.

He requested the Board to authorize the Executive Director to execute a task order with TransCore for ITS field support in the amount of \$124,640 from the capital budget.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell. The motion passed unanimously.

2. East & West Selmon ITS Phased Design-Build (PDB) Independent Cost Estimate - Burns & McDonnell - \$249,759

Mr. Deese presented an item related to THEA's ITS project. It is a task order with Burns & McDonnell to serve as the Independent Cost Estimator for the East & West Selmon ITS PDB. Burns & McDonnell will provide independent, open-book cost estimating and schedule impact analysis services at key design milestones, supporting the Authority in achieving accurate and transparent pricing for Work Package Proposals.

He requested the Board to authorize the Executive Director to execute a task order with Burns & McDonnell to provide independent cost estimating services in support of the ITS PDB project in the amount of \$249,759 from the capital budget.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

The motion passed unanimously.

3. East & West Selmon ITS PDB Planning Phase Support – Traffic Management Solutions - \$1,000,000

Mr. Deese presented another task request, also related to the ITS PDB, with Traffic Management Solutions (TMS) to begin the planning phase. During this phase, the design-build firm, regional stakeholders, and THEA will collaborate and optimize the project design.

He requested the Board to authorize the Executive Director to execute a task order with TMS to initiate the Planning Phase in the not-to-exceed amount of \$1,000,000 from the capital budget.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell. The motion passed unanimously.

4. Brorein Pedestrian Safety Improvements Construction, Engineering, and Inspection (CEI) Services – EXP - \$160,197

Mr. Deese presented a task with EXP for CEI services for the Brorein Pedestrian Safety Improvements project.

He requested the Board to authorize the Executive Director to execute a task order with EXP to provide CEI services for the upcoming Brorein Pedestrian Safety Improvements Project in the amount of \$160,197 from the capital budget.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

The motion passed unanimously.

5. High Mast Conduit – Webber - \$75,838

Mr. Deese presented a task resulting from the need to relocate underground electrical infrastructure serving the high mast lighting system at the East Toll Plaza.

He requested the Board to authorize the Executive Director to execute a task order with Webber for the relocation of high mast lighting circuits in conflict with the East Selmon toll gantry project in the amount of \$75,838 from the capital budget.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

The motion passed unanimously.

6. East Mainline Toll Gantry Post Design Services – Kissinger Campo & Associates (KCA) - \$228,745

Finally, Mr. Deese presented a task order with KCA to provide engineering and design review services through construction of the East Mainline Toll Gantry project.

He requested the Board to authorize the Executive Director to execute a task order with KCA to provide post-design services for the upcoming East Mainline Gantry construction in the amount of \$228,745 from the capital budget.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

The motion passed unanimously.

Toll Technology & Customer Experience – Raul Rosario, Director

1. Independent Audit System (IAS) Procurement - HNTB – \$136,010

Mr. Rosario presented a task order with HNTB to support the development of a Request for Proposals (RFP) and related procurement activities for a toll facility Independent Audit System.

He requested the Board to authorize the Executive Director to execute a task order with HNTB to provide professional services support in the development and execution of the IAS RFP for \$136,010 from the capital budget.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

The motion passed unanimously.

2. Roadside Toll Collections System (RTCS) Design and Implementation Phase – HNTB - \$1,563,000

Mr. Rosario presented a task order with HNTB to support the design and implementation of the Roadside Toll Collections System. These services will include project management and administration, design and development support, installation and testing oversight, and go-live planning and transition support. He noted that this project does not have a CEI and HNTB will serve as our tester, engineering support, field validation, and everything that goes along with the construction site for the RTCS.

He requested the Board to authorize the Executive Director to execute a task order with HNTB to provide services in support of the new Roadside Toll Collections System implementation for \$1,563,000 from the capital budget.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

Mr. Slater asked for confirmation that this amount is over several years. Mr. Rosario responded in the affirmative.

The motion passed unanimously.

Legal – Amy Lettelleir, Chief Legal Officer

1. RTCS Approval of Final Ranking and Contractor Selection

Ms. Lettelleir presented the Evaluation Committee's rankings for the Roadside Toll Collection System Project.

Firm	Rank
Conduent	81.29
Indra	87.87
Kapsch	82.46
Neology	86.06
TransCore	91.66

She requested the Board to accept the Evaluation Committee's rankings and to authorize and direct staff to negotiate and execute a contract with the highest ranked firm, TransCore. If negotiations are unsuccessful, staff shall negotiate with the number two ranked firm. Contract is subject to review and approval by THEA's Chief Legal Officer.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

Chairman Cassidy asked when the Board will be asked to approve the spend on this item. Ms. Lettelleir advised that request will occur when the contract comes back to the Board. Mr. Slater noted that the cost is in line with THEA's estimates.

The motion passed unanimously.

Ms. Lettelleir took a moment to thank Emma Antolinez and Felipe Velasco for the hours of time they spent on their thoughtful review of the submittals.

2. Approval of Tampa-Hillsborough County Expressway Authority Interlocal Agreements with the Lee County Tax Collector's Office and the Sarasota County Tax Collector's Office

Ms. Lettelleir presented interlocal agreements with the Lee County and Sarasota County Tax Collector's Offices that will allow THEA customers to pay tolls to the Lee County and Sarasota County Tax Collector's offices for the release of registration holds and to provide the procedures for remittance and reporting between the parties.

She requested the Board to authorize THEA's Chairman to execute an Interlocal Agreements with the Lee County Tax Collector's Office and the Sarasota County Tax Collector's Office.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

3. **Fiscal Year 2027 Commercial Property Insurance, Sabotage and Terrorism Insurance, and Crime Insurance** – *Chris Connelly and Kim McKenney from Arthur J. Gallagher*

Ms. Lettelleir introduced Ms. Kim McKenney from Arthur J. Gallagher to review the proposal for Commercial Property, Sabotage and Terrorism, and Crime coverage for FY2027.

Ms. McKenney reviewed the 2026 Program renewals, beginning with the Infrastructure Property Program. She pointed out the rate increases that followed the 2024 Francis Scott Key Bridge incident and noted that this year we received an increase in carrier capacity resulting in competitive rates and coverage terms. For THEA's 2026 property renewal, Gallagher accessed over thirty markets to explore renewal options. Their goal was to diversify from Zurich and offset the anticipated renewal premium increase and coverage term changes.

Ms. McKenney then reviewed the structure of the Infrastructure Property Program. She noted that, by diversifying, a near flat rate renewal rate was achieved.

Chairman Cassidy asked if "near flat" is 2.4%. Ms. McKenney explained the assets increase is 2.4%. The renewal rate is -.06%.

She shared a diagram of the property program showing the multiple carriers and the percent of coverage they are providing, with Chubb as the lead carrier. She added that the policy has a \$50,000 all other perils deductible, and we moved to a \$2.5M maximum deductible for flood or windstorm event.

Chairman Cassidy asked for clarification. Ms. McKenney explained it was a percentage deductible based on the asset on the statement of values.

The Chairman asked what the percent would have been based on the assets. Ms. McKenney advised that they did a comparison to every asset that is listed on the statement of values and the Selmon alone had a deductible of \$40M. We were able to cap each asset on the statement of values.

Finally, she reviewed the Terrorism & Sabotage and the Crime Insurance renewals, both of which had premium decreases.

Chairman Cassidy requested a motion. Mr. Barrow moved approval, seconded by Mr. Powell.

Chairman Cassidy pointed out that in prior years we obtained multi-year quotes. Ms. McKenney noted that the last year we obtained multi-year quotes was in 2021. It has not been an option for the last few years, though that could change in the future.

The motion passed unanimously.

Consent Agenda – Vince Cassidy, Chairman

1. Approval of the Minutes of the May 4, 2026, Budget Workshop and the May 18, 2026, Board Meeting

2. Approval of Ongoing Capital Project Task Work Orders – FY2027

- Post-Tensioned Bridge Asset Management
- Brorein Pedestrian Safety Improvements
- Reversible Express Lane Gate System Replacement Support
- Advanced Traffic Management System
- Brandon Parkway Refresh Support
- Bridge Rehabilitation (Painting)
- 12th Street Park
- Selmon East Phase 1
- Bridge Inspections
- East Selmon Fence Replacement
- Meridian Trail and Stormwater
- Drainage Asset Management
- Biennial Bridge Inspection for FY27
- Structural Health Monitoring
- Post-Tensioned Bridge Support
- Post-Tensioned Bridge Support
- Meridian Trail - Post-Concept Support
- Selmon Greenway East – 12th Street to 19th Street
- US 301 PD&E Support

Chairman Cassidy requested a motion to approve the consent agenda. Mr. Barrow moved approval, seconded by Mr. Powell. The motion passed unanimously.

Staff Reports

1. Office of Infrastructure – Greg Deese, P.E., Director

Mr. Deese reviewed the updated South Selmon Capacity Project Board Request Tracker. He also gave an update on ASAP – it is moving along investigating technologies and scope augmentations. He highlighted the Smart Pond Technology at Swann Pond. The technology uses weather forecasting and automated controls to detect incoming rainfall and will electronically redirect the weir, controlling the flow of water out of the pond and into the bay, allowing for additional stormwater carrying capacity.

Finally, Mr. Deese shared photographs highlighting some of the construction progress on the South Selmon Capacity Project, including:

- The installation of construction fencing with screening and soil tracking prevention

- Preparation for the first drilled shaft
- Site preparation for the new toll site on the West Mainline and clearing vegetation for ponds

2. Toll Technology and Customer Experience – *Raul Rosario, Director*

Mr. Rosario provided an update on the toll statistics for May 2026, noting a slight decrease in monthly transactions largely due to fewer work-week days in 2026.

Next, he reviewed monthly transaction distribution along the system, with the transactions on the West Extension continuing to increase.

Chairman Cassidy asked for the period of time that the 732,325 transactions on the West Extension occurred. Mr. Rosario noted it was for the month of May. The Chairman was particularly interested in how many cars that number represents and commented on how it far exceeds the projections.

Mr. Slater added that the level of traffic projections we are seeing on the West Extension exceeds what we projected for 2030.

Mr. Rosario presented the numbers for prepaid transactions and postpaid transactions, which hold steady at 68% and 32%, respectively. For the postpaid transactions, 92.6% are Florida plates, with 7.4% non-Florida plates. He noted that there was a question during last month's Board meeting about the number of Indiana plates. The team did some investigating and discovered that Indiana has several companies with fleets registered in Indiana using the system. They will follow up with those companies to promote the use of SunPass. He noted that one of the companies is U-Haul and they are already a good Toll-by-Plate customer.

Finally, Mr. Rosario reported that in May, for post-paid accounts, the number of unique plates that have not been seen on the system in the last 12 months reached 87,044. During the June Board meeting, there was a question about the population of these unique plates. Out of 2.2 million postpaid transactions, 305,000 were distinct plates. Out of those distinct plates, 87,044 – or 28%, are unique plates that we have not seen on the system in the last 12 months.

Executive Reports

A. Executive Director – *Greg Slater, Executive Director*

1. Contract Renewals, Expirations and Extensions

THEA has two contracts expiring on December 31. One is with Milligan Partners for Miscellaneous Toll Operations Support Services, and the other is with HNTB for GEC Services.

2. Director's Report

Mr. Slater reported an emergency procurement with APTIM for \$64,000. An issue was identified during geotechnical boring at Pier 10 (Ashley Drive parking lot), where the team encountered an obstruction with a petroleum odor. Work stopped immediately and APTIM was mobilized to investigate. The investigation and restorative work totaled above \$50,000, requiring a report to the board.

He reported that the South Selmon Capacity Project is moving forward with clearing and grubbing and people should expect to see increased activity. He will continue to send the monthly newsletter to the Board prior to its wide distribution and THEA will provide the Board with quarterly updates during Board meetings.

Mr. Slater offered apologies to Board members if the public is reaching out to them about tree removal. An arborist walked the project with the construction team, and we are only removing trees we absolutely must for construction, and we are committed to mitigating all of them with our landscaping at the end of the project.

Mr. Slater reported that after our go live for online toll clearances with the Hillsborough County Tax Collectors office, Brevard, Sumter, Pasco, and Volusia are now live with Duvall, Citrus, Clay, Indian River, Martin, Walton, Osceola, and Charlotte in the testing phase.

Finally, Mr. Slater gave an update on Team THEA:

Judith is out on maternity leave; Jeff is a new Grandfather; and he welcomed Manny Flores to THEA's engineering team. Manny comes to us from FDOT where he served as a District Estimates Manager. He is our new Design Project Manager and will oversee the development of capital projects from scoping to final design.

B. Chief Legal Officer – *Amy Lettelleir, Esq.*

Ms. Lettelleir reported that the Real Estate RFP will go out this week and reminded everyone that the “cone of silence” will be in effect. She asked that any questions Board members may receive be referred to Toni Atkinson in Procurement.

C. Chairman – *Vince Cassidy, Chairman*

1. Upcoming Meetings

- Board Workshop – August 10 *Cancelled*
- Board Meeting – August 24

Old Business

Commissioner Boles referred back to the Toll Operations report and the Indiana data that was presented. He questioned whether there is a way to expand that to look at what kind of fleet vehicles are coming from all states? Mr. Rosario pointed out that most of them are going to be rental vehicles. Mr. Slater pointed out that THEA has been reaching out to our video-toll customers about the advantages of moving to a prepaid account and had a about a 10% conversion.

Chairman Cassidy requested confirmation and Mr. Rosario would come back to the Board to report his findings. Mr. Rosario responded in the affirmative.

New Business

No new business.

Adjournment

With no further business, the meeting adjourned at 2:30 p.m.

APPROVED:  ATTEST: 
Chairman: Vincent J. Cassidy Vice Chairman: Bennett Barrow

DATED THIS 24TH DAY OF AUGUST 2026.